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MARSHA A. BURCH (SBN 170298)  
DONALD B. MOONEY (SBN 153721)  
Law Offices of Donald B. Mooney  
129 C Street, Suite 2  
Davis, California 95616  
Telephone: 530-758-2377  
Facsimile: 530-758-7169

Attorneys for Petitioners  
We Advocate Through Environmental Review  
and Winnemem Wintu Tribe

IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA  
IN AND FOR THE COUNTY OF SISKIYOU

WE ADVOCATE THROUGH  
ENVIRONMENTAL REVIEW,  
A California non-profit Corporation; and  
WINNEMEM WINTU TRIBE

Petitioners

v.

COUNTY OF SISKIYOU; SISKIYOU  
COUNTY BOARD OF SUPERVISORS;  
and DOES 1 to 20,

Respondents

CRYSTAL GEYSER WATER COMPANY,  
a California Corporation; and Does 21-40

Real Parties in Interest.

No. \_\_\_\_\_

VERIFIED PETITION FOR WRIT  
OF MANDATE

(CCP §§1085 and 1094.5; California  
Environmental Quality Act ("CEQA");  
State Planning and Zoning Law;  
Siskiyou County General Plan)

1           Petitioners We Advocate Through Environmental Review and Winnemem Wintu Tribe  
2 (collectively “Petitioners”) petition this Court for a Writ of Mandate, directed to Respondents  
3 Siskiyou County and the Siskiyou County Board of Supervisors (“Respondents”). Petitioner  
4 challenges Respondents’ December 12, 2017, approval of the use permit for a caretaker’s  
5 residence at 210 Ski Village Drive, Mt. Shasta, California (APN 037-140-090), Permit UP-16-  
6 03 (“Permit”); and certification of the Environmental Impact Report (“EIR”) for the Permit  
7 (SCH# 2016062056). The Permit allows the Real Party in Interest, Crystal Geysers Water  
8 Company (“Crystal Geysers”) to construct a caretaker’s residence adjacent to a water and  
9 beverage bottling plant Crystal Geysers intends to operate in the County near the City of Mount  
10 Shasta (“City”). The County asserts that it has no authority over the operation of the bottling  
11 plant, but can issue the Permit to allow the caretaker’s residence on the bottling plant site. The  
12 EIR, despite being prepared to support the County’s approval of the Permit, describes the  
13 “Project” as the entire bottling facility and operation. In this Petition for Writ of Mandate, the  
14 caretaker’s residence in addition to the bottling facility and operation is referred to as the  
15 “Project” while the permit for the caretaker’s residence (the discretionary approval actually  
16 granted by the County) is referred to as the “Permit.” The discretionary approval given by the  
17 County on December 12, 2017 was for the caretaker’s residence Permit only. The EIR  
18 describes the Project as follows: “The Proposed Project consists of the operation of a spring  
19 water bottling facility and ancillary uses within an approximately 118-acre site formerly  
20 developed and operated as a water bottling plant. The Proposed Project consists of operational  
21 and physical changes to the former bottling plant facilities for the production of sparkling water,  
22 flavored water, juice beverages, and teas. This Environmental Impact Report (EIR) analyzes all  
23 modifications undertaken and proposed by CGWC [Crystal Geysers] to operate the proposed  
24 bottling plant facilities.” Petitioners contend that Respondents’ approvals for the Project violate  
25 the California Environmental Quality Act (CEQA), Public Resources Code section 21000 et  
26 seq. Additionally, the Project is inconsistent with the Siskiyou County General Plan and the  
27 City of Mount Shasta General Plan contrary to the State Planning Laws. (Gov’t Code § 65300  
28 et seq.) Petitioners allege as follows:

1 **PARTIES**

2 1. Petitioner We Advocate Through Environmental Review (“WATER”) is a  
3 California non-profit corporation. WATER is a grass-roots organization established to  
4 promote quality local and regional planning, land use and development, as well as to preserve a  
5 healthy human and natural environment in the Siskiyou County area. WATER and its  
6 members have a direct and substantial beneficial interest in ensuring that Respondents comply  
7 with the laws relating to zoning and environmental protection. Members of WATER live,  
8 work and recreate in Siskiyou County and throughout the areas that will be impacted by the  
9 Project. The interests of WATER will be harmed by the Project unless court action is taken  
10 and Petitioners’ requested relief is granted.

11 2. The Winnemem Wintu Tribe (“Tribe”) is a Recognized California Historic Native  
12 American Tribe, indigenous to northern California formally recognized by the California Native  
13 American Heritage Commission, an agency of the State of California with responsibility for  
14 preserving and protecting Native American sites and cultural resources in California.  
15 Winnemem Wintu translates to Middle Water People as the McCloud River is bounded by the  
16 Upper Sacramento to the West and the Pit River to the East. The interests and rights of the Tribe  
17 and its members will be harmed by the Project unless court action is taken and Petitioners’  
18 requested relief is granted. The Tribe has thousands of years of history with the land on which  
19 the Project site is located. The Tribe derives its identity from its relationship with its historic  
20 physical/cultural landscape through continuing ceremony and prayer. The Tribe’s rights as a  
21 Recognized California Historic Native American Tribe will be severely injured and the Tribe’s  
22 cultural values will not be considered when determining impacts and mitigation, if the adoption  
23 of the Project is not set aside pending full compliance with CEQA and all other laws.

24 3. Both WATER and the Tribe, and their members, have long-standing interests in  
25 the area adjacent to the Project site, as well as in the surrounding community and County as a  
26 whole. The Petitioners’ environmental, aesthetic, cultural and property interests will be  
27 severely injured if the adoption of the Project is not set aside pending full compliance with  
28 CEQA and all other laws. Petitioners enjoy the County’s and State’s natural resources.

1 Petitioners bring this petition on behalf of all others similarly situated who are too numerous to  
2 be named and brought before this Court as petitioners. Petitioners are within the class of  
3 persons and entities beneficially interested in, and aggrieved by, the acts of Respondents as  
4 alleged below. Petitioners participated in the administrative processes herein, with many  
5 members submitting comment letters and objecting to the Project. Petitioners have exhausted  
6 their remedies. Accordingly, Petitioners have standing to sue.

7 4. Respondent Siskiyou County is a political subdivision of the State of California and  
8 a body corporate and politic exercising local government power. Siskiyou County is the CEQA  
9 “lead agency” for the Project. As lead agency for the Project, Siskiyou County is responsible for  
10 preparation of an environmental document that describes the Project and its impacts, and, if  
11 necessary evaluates mitigation measures and/or alternatives to lessen or avoid any significant  
12 environmental impacts. The County also has principal responsibility for determining whether  
13 projects within its jurisdiction are consistent with applicable land use ordinances and other  
14 applicable laws.

15 5. Respondent Siskiyou County Board of Supervisors is a legislative body duly  
16 authorized under the California Constitution and the laws of the State of California to act on  
17 behalf of the County of Siskiyou. Respondent Siskiyou County Board of Supervisors is  
18 responsible for regulating and controlling land use within the County including, but not limited  
19 to, implementing and complying with the provisions of CEQA and the CEQA Guidelines, 14  
20 California Code of Regulations, title 14, section 15000 et seq. (the “Guidelines”), applicable  
21 land use ordinances and other laws. As the elected representatives of the people of the County,  
22 the Board of Supervisors establishes overall County priorities and sets policy. The Board of  
23 Supervisors is the governing body of the County and is ultimately responsible for reviewing  
24 and approving or denying the Permit.

25 6. Real Party in Interest Crystal Geyser Water Company (“Crystal Geyser”) is a  
26 California corporation that is authorized to conduct business in the State of California. Crystal  
27 Geyser owns the former Coca-Cola Dannon Spring Water Bottling Facility that is located at  
28 210 Ski Village Drive, Mt. Shasta, California; the Project site. Crystal Geyser is the applicant

1 for the Permit for a caretaker's residence that is being challenged by this Petition. Crystal  
2 Geyser's corporate offices are located at 501 Washington Street, Calistoga, California in Napa  
3 County. Crystal Geyser operates as a subsidiary of Otsuka Pharmaceutical Co., Ltd.

4 7. Petitioners are unaware of the true names and identities of DOES 1 through 20  
5 and 21 through 40, inclusive, and sue such unnamed Respondents and Real Parties in Interest  
6 respectively, by their fictitious names. Petitioners are informed and believe, and based thereon  
7 allege, that fictitiously named Respondents and Real Parties in Interest also are responsible for  
8 all acts and omissions described above. When the true identities and capacities of Respondents  
9 and Real Parties in Interest have been determined, Petitioners will, with leave of Court if  
10 necessary, amend this Petition to include such identities and capacities.

#### 11 **JURISDICTION AND VENUE**

12 8. This Court has jurisdiction over the matters alleged in this Petition pursuant to  
13 Code of Civil Procedure section 1085, and Public Resources Code section 21168.5. In the  
14 alternative, this Court has jurisdiction pursuant to Code of Civil Procedure section 1094.5 and  
15 Public Resources Code section 21168.

16 9. Venue for this action properly lies in the Superior Court for the State of California  
17 in and for the County of Siskiyou pursuant to sections 393, 394 and 395 of the Code of Civil  
18 Procedure.

#### 19 **BACKGROUND FACTS**

20 10. The Project site is located in Siskiyou County directly adjacent to the City of Mt.  
21 Shasta city limits, on Ski Village Drive approximately 1,200 feet from the intersection with  
22 Mt. Shasta Boulevard. The project site is comprised of fourteen parcels, Siskiyou County  
23 ("County") Assessor's Parcel Numbers (APNs) 037- 060-030, -040, -050, -060; 037-070-060, -  
24 070, -080, -090, -210; 037-140-020, -090; and, 037-160-010, - 020, -030, and is located in  
25 Township 11 North, Range 4 West, Section 9 City of Mt. Shasta United States Geological  
26 Survey (USGS) quadrangle. Regional access to the project site is provided by Interstate 5.

27 11. The Project site was used previously as a water bottling facility. Dannon Waters of  
28 North American (prior to Dannon becoming Coca-Cola Dannon [CCDA Waters]) acquired the

1 property and a draft Initial Study was prepared in March 1998 to address potential environmental  
2 impacts and proposed mitigation measures for what is now the existing water bottling facility  
3 (“Plant”). A Mitigation Agreement was entered into in November 1998 between the County and  
4 the then applicant which incorporated the mitigation measures identified in the 1998 draft Initial  
5 Study (“1998 Agreement”). The Plant was subsequently constructed between 1998 through  
6 2000 by CCDA Waters and began operation in January 2001. The Plant facilities consisted of  
7 the plant building and ancillary structures.

8 12. In 2001, CCDA Waters sought and received approval from the Central Valley  
9 Regional Water Quality Control Board for an on-site leach field for industrial waste process  
10 rinse water. The leach field as constructed could accommodate 72,000 gallons per day.

11 13. CCDA Waters operated the Plant from approximately 2000 to 2010 and it has  
12 been reported (without specific documentation) that the facility used a monthly average of  
13 approximately 160 gallons per minute. It has also been reported by Plant neighbors that Plant  
14 operations negatively impacted domestic wells in the area.

15 14. In 2010, CCDA Waters’ Plant was closed and the majority of equipment used for  
16 the bottling operation was removed. Crystal Geyser purchased the project site in 2013.

17 15. The Project site is bound immediately to the north by residential housing and  
18 industrial businesses, to the east by low density residential (LDR) housing, to the south by the  
19 Mt. Shasta KOA campground along with a railroad line and single family housing, and to the  
20 west by single family housing, as well as industrial and commercial businesses. Residential  
21 land uses in the project vicinity consists of varying lot sizes, generally at a greater density  
22 inside the City limits, and range from suburban to rural. Jehovah’s Witnesses Kingdom Hall is  
23 northwest of the site, approximately 375 feet from the automobile entrance to the Plant.  
24 Commercial and industrial land uses in the vicinity generally occupy larger lots to support  
25 automotive and trucking based businesses. Beyond the immediate project vicinity,  
26 surrounding uses include residential and commercial uses in the City, rural residences in the  
27 unincorporated county, and both public and private forestland.

1           16.     The County's General Plan designates the Project site as Woodland Productivity  
2 and Building Foundation Limitations: Severe Pressure Limitations Soils. The central project  
3 site that contains the Plant and leach field is zoned M-H (Heavy Industrial), the northern  
4 project site that contains the production well is zoned AG-2 (Non-Prime Agricultural), and the  
5 eastern project site is zoned R-R-B-1 (Rural Residential Agricultural District).

6           17.     On January 12, 2017, Respondent County issued a Draft EIR for the Project.  
7 Petitioners and many others submitted extensive comments on the Draft EIR. Respondent  
8 County issued a Final EIR for the Project and scheduled a Planning Commission hearing for  
9 September 20, 2017. The Planning Commission hearing occurred on that date and was then  
10 continued to September 27, 2017. Petitioners and many others submitted extensive comments on  
11 the Final EIR and during the Planning Commission hearing.

12           18.     On September 27, 2017, the Planning Commission approved the Project and  
13 certified the EIR. Petitioners appealed the decision to the Board of Supervisors.

14           19.     On November 16, 2017, the Board of Supervisors held a public hearing on the  
15 appeal, heard presentations from Petitioners, Crystal Geyser and County staff, and heard public  
16 testimony. The Board closed the hearing on November 16, 2017, and continued the item to  
17 December 12, 2017, with a request to County staff to provide clarifications and answers to  
18 questions raised at the public hearing.

19           20.     On December 12, 2017, the Board of Supervisors received the report from staff,  
20 denied the appeal, approved the Project and certified the EIR.

21           21.     The Project description is at odds with the approval given by the County to  
22 Crystal Geyser. The County repeatedly and emphatically throughout the EIR process asserted  
23 that it has *no authority* over the operation of the bottling facility, and that the only discretionary  
24 approval within the County's authority was the Permit for the caretaker's residence. Yet, the  
25 EIR for the "Project" includes analysis of the entire bottling facility and operation. The EIR  
26 makes unsupported assumptions regarding the level of production anticipated as well as  
27 making predictions and conducting analysis regarding every other aspect of the bottling facility  
28 operations, all the while the County claimed that it had no ability whatsoever to place any type

1 of restriction on the bottling facility operations. Further, the County does have the authority  
2 and the duty to regulate the operations at the Plant because the Project includes the production  
3 of flavored water, juice beverages, and teas.

4 22. By including the bottling facility operations as part of the “Project” being  
5 reviewed by the County, and by certifying the EIR, it appears the County was attempting to  
6 provide a basis for various responsible agencies to take action on future permits from agencies  
7 such as the California Department of Fish and Wildlife, the City of Mount Shasta, the Regional  
8 Water Quality Control Board and the United States Army Corps of Engineers.

9 23. The EIR largely defers analysis and mitigation of impacts to the future, relying  
10 upon the notion that the responsible agencies will figure out what impacts the bottling facility  
11 will have on the environment, and presumably require mitigation for such impacts.

12 24. During Project review by the County, Petitioners and others submitted extensive  
13 comments and objections regarding the Project and its associated EIR to the County Board of  
14 Supervisors. Petitioners counsel also presented significant concerns during the appeal hearing  
15 before the Board of Supervisors that the EIR improperly stated that the “Project” under review  
16 was the bottling facility and all of its associated operations, and failed to disclose that the only  
17 action being considered by the County was the “Permit” for the caretaker’s residence. It is  
18 misleading to the public and the decision makers, and the entire EIR implies that the County  
19 has some authority to require mitigation or even a stable project description for the bottling  
20 operations, when the opposite is true: the County emphatically denies having any power to  
21 control or regulate those operations.

22 25. On December 12, 2017, over Petitioners’ myriad objections, the Siskiyou County  
23 Board of Supervisors approved the Project and Certified the EIR.

24 26. On December 13, 2016, Respondents filed a Notice of Determination with the  
25 County Clerk of Siskiyou County as provided for in Public Resources Code, section 21152.

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1                                   **EXHAUSTION OF ADMINISTRATIVE REMEDIES**  
2   **AND INADEQUACY OF REMEDY**

3           27.     Petitioners have performed any and all conditions precedent to filing the instant  
4 action and have exhausted any and all available administrative remedies to the extent required  
5 by law.

6           28.     Petitioners have complied with the requirements of Public Resources Code,  
7 section 21167.5 by mailing written notice of this action to the Respondents. A copy of this  
8 written notice and proof of service are attached as Exhibit A to this Petition for Writ of  
9 Mandate.

10          29.     Petitioners have complied with Public Resources Code section 21167.6 by  
11 concurrently filing a request concerning preparation of the record of administrative  
12 proceedings relating to this action.

13          30.     Petitioners have no plain, speedy or adequate remedy in the course of ordinary  
14 law unless this Court grants the requested writ of mandate to require Respondents to set aside  
15 their approval of the Project and certification of the EIR. In the absence of such remedies,  
16 Respondents' approval will remain in effect in violation of State law.

17          31.     This action has been brought within 30 days of the filing of the Notice of  
18 Determination as required by Public Resources Code section 21167(c).

19   **STANDING**

20          32.     Petitioners have standing to assert the claims raised in this Petition because  
21 Petitioners' aesthetic, environmental and property interests are directly and adversely affected  
22 by Respondents' certification of the EIR and approval of the Project. The Tribe also has  
23 standing because the Tribe's rights and cultural interests as acknowledged and defined by  
24 AB52 are directly and adversely affected by Respondents' certification of the EIR and  
25 approval of the Project.

26   **ARBITRARY AND CAPRICIOUS ACTIONS**

27          33.     Petitioners bring this action on the basis, among others, of Government Code  
28 section 800, and other applicable laws, which award Petitioners' attorneys' fees in actions to

1 overturn agency decisions that are arbitrary and capricious, such as the decisions here in  
2 question.

3 **PRIVATE ATTORNEY GENERAL DOCTRINE**

4 34. Petitioners bring this action as private attorneys general pursuant to Code of Civil  
5 Procedure section 1021.5, and any other applicable legal theory, to enforce important rights  
6 affecting the public interest. Issuance of the relief requested in this Petition will confer a  
7 significant benefit on a large class of persons by ensuring that Respondent County does not  
8 approve the Project in the absence of lawful environmental review and compliance with  
9 applicable local and state zoning law.

10 **FIRST CAUSE OF ACTION**

11 **Abuse of Discretion**

12 **Violation of CEQA, Public Resources Code, § 21000 et seq.**

13 35. Petitioners reallege and incorporate herein, as if set forth in full, each and every  
14 allegation contained in paragraphs 1 through 34.

15 36. In approving the Project as described herein, Respondent County prejudicially  
16 abused its discretion in violation of CEQA pursuant to Public Resources Code section 21168  
17 and Code of Civil Procedure section 1094.5, because the County certified an EIR that fails to  
18 include information necessary for informed decision making and informed public participation,  
19 including information necessary to reach informed conclusions regarding the significance of  
20 the Project's environmental impacts, the effectiveness of mitigation measures to avoid the  
21 Project's significant environmental impacts, or feasibility of mitigation measures to reduce the  
22 Project's significant environmental impacts; because the EIR fails to lawfully assess the  
23 Project's cumulative effects; because the EIR fails to use the best available information and/or  
24 accepted methodology for analyzing information; because the Final EIR fails to provide good  
25 faith responses to comments on the Draft EIR; because the County failed and refused to  
26 provide a stable, finite Project description by obscuring the fact that the only authority the  
27 County has over any aspect of Crystal Geysers' activities relates to the caretaker's residence  
28 Permit *only*; because, with respect to the findings required by CEQA, the County failed to

1 make required findings, failed to support the findings with substantial evidence, and failed to  
2 disclose the analytic route showing how the evidence supports the findings.

3 37. Petitioners allege that the County violated CEQA as detailed in a number of  
4 comment letters submitted by Petitioners and others during the administrative review process,  
5 including, without limitation, the appeal submittals to the County by counsel for Petitioners.  
6 Petitioners allege that the County violated CEQA in a manner summarized in comments and  
7 appeal submittals addressed in staff reports prepared for the November 16, 2017 and December  
8 12, 2017, Board of Supervisors hearings on the Project, including all of the attachments to  
9 those staff reports. Petitioners intend to prosecute all of the alleged violations of CEQA  
10 described herein and in the documents submitted by Petitioners during the administrative  
11 review process. By way of illustration, and without limitation, Petitioners allege the following  
12 violations of CEQA by the County:

13 38. Respondents have abused their discretion and failed to act in the manner required  
14 under CEQA with respect to the Project because they have failed to provide an adequate, stable  
15 project description, failed to adequately analyze the Project's environmental impacts, failed to  
16 identify necessary and feasible mitigation measures, failed to complete consultation with the  
17 Tribe under AB 52, and impermissibly deferred analysis of impacts and development of  
18 mitigation measures to the future.

19 **I. Mitigation Measures are not enforceable as required by CEQA**

20 39. The EIR, despite being prepared to support the County's approval of the Permit,  
21 describes the "Project" as the entire bottling facility and operation. The discretionary approval  
22 given by the County on December 12, 2017 was for the caretaker's residence Permit. The EIR  
23 describes the Project as follows: "The Proposed Project consists of the operation of a spring  
24 water bottling facility and ancillary uses within an approximately 118-acre site formerly  
25 developed and operated as a water bottling plant. The Proposed Project consists of operational  
26 and physical changes to the former bottling plant facilities for the production of sparkling  
27 water, flavored water, juice beverages, and teas. *This Environmental Impact Report (EIR)*  
28 *analyzes all modifications undertaken and proposed by CGWC to operate the proposed*

1 *bottling plant facilities.”* (Draft EIR, p. 3-1, emphasis added.) The record is clear that the  
2 County has no intention of defining, regulating or otherwise exercising any authority over the  
3 bottling facility operation, and insists that it has authority only over the caretaker’s residence  
4 Permit issued to Crystal Geysler. The Project description is not just misleading, it appears to be  
5 for another project entirely. In fact, in the introduction to the Project Description Chapter of  
6 the EIR, the caretaker’s residence is not even mentioned.

7 40. County asserted in response to these concerns that the conditions pertaining to the  
8 operation of the bottling facility would be included in the Permit for the caretaker’s residence.  
9 The record reveals that the caretaker’s residence has limited usefulness because the Health  
10 Risk Assessment in the EIR indicates that living in the home full-time would result in an  
11 unacceptable risk of developing cancer or other health problems. There is no substantial  
12 evidence in the record to support the conclusion that Crystal Geysler wants or needs a  
13 caretaker’s residence, and certainly no evidence to support the assumption that Crystal Geysler  
14 will even go ahead with construction of the residence in light of the fact that it will be  
15 dangerous to live there. There is no sound basis for a conclusion that all of the conditions on  
16 the bottling facility operations will be enforceable through the caretaker’s residence Permit.

17 41. Despite the County’s claim that it has no authority over the bottling operation, the  
18 operation proposed by Crystal Geysler, including the production and bottling of juice and tea  
19 beverages, is subject to County permitting authority.

20 42. The bottling plant operation is also subject to the permitting authority of various  
21 other agencies, and so an environmental document will be necessary with respect to the  
22 discretionary actions of the responsible agencies, and it must cover all of the plant operations  
23 in order for the responsible agencies to issue their permits. It is unclear why, among the  
24 potential lead agencies for the bottling facility Project, that the agency with the least authority  
25 ended up as the lead agency. The County took on the task as the lead agency but failed to  
26 consider its lack of ability to enforce conditions if the only aspect of the Project over which the  
27 County claims to have authority is the caretaker’s residence.

1 **II. The County failed to complete AB52 consultation with the Winnemem Wintu Tribe**

2 43. The staff reports for the November 16, 2017 and December 12, 2017 hearings  
3 state that the consultation process required upon request under AB 52 had been completed.  
4 This is incorrect, and the County unilaterally terminated the consultation process on September  
5 6, 2017. The County suggested that the consultation process had been lengthy, but this does  
6 not satisfy the termination requirements of the statute. The County did not find in “good faith”  
7 that after “reasonable effort” agreement cannot be reached. (Public Resources Code §  
8 21080.3.2 (b)(2).) The County’s unilateral termination was based upon an assertion that the  
9 Tribe had not produced substantial evidence to support its assertion that the Project would have  
10 potentially significant impacts to Tribal Cultural Resources and that the County’s timeline  
11 precluded further consultation. This does not meet the standard of AB 52 and improperly  
12 characterizes the obligations of the respective parties during consultation. The County was  
13 required by AB 52 to consult with the Tribe regarding the significance of Project impacts, and  
14 it did not do so. There is no substantial evidence to support the claim that the County is in  
15 compliance with AB 52.

16 44. In addition to improper termination of the consultation, the deficiencies of the  
17 Project description did not allow meaningful and comprehensive AB 52 consultation because  
18 there is no upper limit on the volume of water that will be extracted by Crystal Geyser, and the  
19 County asserts that it has no authority to limit the extraction amounts. Only after the Project  
20 description is corrected will the Tribe and the County be able to consult on the significance of  
21 adverse effects, mitigation measures and/or Project alternatives.

22 45. Further, the CEQA Findings state that no known tribal cultural resources were  
23 identified in the Study Area. (CEQA Findings, p. 21.) This is simply inaccurate, as such  
24 resources were identified and acknowledged by the County. There is no substantial evidence  
25 to support this statement, the consultation with the Tribe was abruptly and improperly  
26 terminated by the County, and the “fact” contained in the CEQA Findings is incorrect.

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1 **III. The EIR for the Project contains an inaccurate Project Description**

2 46. As set forth above, the EIR contains a project description that is almost unrelated  
3 to the discretionary Permit that was issued by the County in conjunction with certification of  
4 the EIR. The Project description is so inaccurate that the public and decision makers were  
5 completely confused about what was being considered and approved by the County.

6 47. The County asserted through the entire administrative review process that it has  
7 no authority to issue a permit for the bottling operation. Because the Project includes the  
8 production of flavored water, juice beverages, and teas, the County not only has the authority  
9 to issue a permit, it must issue a discretionary permit for Crystal Geyser to produce these  
10 value-added products. Thus, the County does have the authority to regulate the entire  
11 operation of the Project.

12 48. The Project description includes estimates of production, but there is nothing in  
13 the environmental document, mitigation measures or conditions of approval for the caretaker's  
14 residence that includes any upper limits for the extraction of ground water and therefore any  
15 analysis of impacts to the hydrology of the area and to the Tribal Cultural Resources will  
16 necessarily be inadequate. Even if the inherent limits of production line capacities, waste  
17 stream disposal, etc. were never exceeded, the Project operator could easily, and without  
18 environmental review, transport extracted ground water by truck in unlimited quantities to an  
19 off-site facility for processing and bottling.

20 49. Thus, even if one assumes that the CEQA "project" approved by the County  
21 included the bottling facility operations the Project description is inaccurate.

22 50. CEQA requires that the full level of development and use being authorized by an  
23 approval must be analyzed and its effects mitigated. The EIR for the project fails to meet this  
24 standard. Appellants raised this issue in comments on the Draft EIR.

25 51. The EIR describes the production levels as 90% of what would be "possible" with  
26 the equipment at the Plant, but also states that the County has no authority to place any upper  
27 limit on production levels. The Draft EIR Project description includes a host of speculative  
28 "scenarios," and leaves the public and the decision makers wondering what the Project will

1 actual entail. The volume of wastewater varies, depending upon “market demand.” Either one  
2 or two bottling lines will operate, depending on “market conditions,” and the plant may operate  
3 “up to 24 hours per day (depending on demand).” (Draft EIR, p. 3-9.)

4 52. The Project is not described in the EIR. The County did not even approve of the  
5 bottling operations, and yet the EIR goes through hundreds of pages of analysis of various  
6 scenarios with unsupported assumptions regarding bottling facility operations, as though the  
7 County was approving a “project” that included operation of the Plant.

8 53. Under CEQA, the inclusion in the EIR of a clear and comprehensive description  
9 of the proposed project is critical to accurate analysis of impacts and meaningful public review.  
10 The EIR in this case failed to meet this requirement.

#### 11 **IV. The EIR includes impermissibly narrow project objectives**

12 54. Many of the presumptions throughout the EIR are based upon the notion that there  
13 is some urgency in “meeting market demand,” although it is never disclosed in the EIR what  
14 factual basis there may be for the urgent need for Project approval in order to meet this  
15 purported demand. The way that the objectives of a project are drafted impact the CEQA  
16 analysis, particularly consideration of alternatives and mitigation measures.

17 55. The Draft EIR states that it “considered” an alternative of delaying operation of  
18 the Project until the Lassen Substation power project is completed. This alternative would  
19 avoid the use of propane generators and reduce GHG and CAP emissions. (Draft EIR, p. 6-5.)  
20 The alternative was dismissed from full consideration because it would “not accomplish any of  
21 the project objectives in the short term.” (*Ibid.*) The objective identified was that of initiating  
22 plant operation “as soon as possible to meet increasing demand for Crystal Geyser beverage  
23 products.” All of the Project objectives are driven by the purported “need” for Crystal Geyser  
24 to meet immediate demand for its products. (Draft EIR, p. 3-8.)

25 56. Various statements and information were submitted by Crystal Geyser during the  
26 administrative process regarding the purported “need” to meet market demands, thereby  
27 precluding consideration of alternatives that would avoid environmental impacts, but none  
28 meets the standard for substantial evidence under CEQA.

1 **V. The EIR's impacts analysis is insufficient**

2 57. Allegations in this Petition regarding the failure of the EIR to adequately analyze  
3 impacts necessarily include the assumption that the County was analyzing the impacts of a  
4 CEQA "project" that included the bottling facility operations, despite the fact that the County  
5 insists that it has no authority over the bottling facility operations and was providing a  
6 discretionary Permit for the caretaker's residence only. The question of what the CEQA  
7 "project" was in this case is a threshold issue. Many of the allegations here are based upon the  
8 EIR's Project Description Chapter and analyses throughout, and are not based upon the  
9 County's assertion that it has no authority over the Project as described in the EIR.

10 **A. Impacts to aesthetics**

11 58. The error in the Draft EIR analysis of the Project's aesthetic impacts begins with  
12 an unsupported assumption that the plant is not a "dominant" visual feature. County's  
13 response to this assertion was that the plant may be visible from long-range, but this does not  
14 mean it is a dominant visual feature, while going on to acknowledge that it is also one of the  
15 most prominent non-natural features.

16 59. According to the County, the existing visibility of the plant will not be addressed  
17 because it is an existing condition, despite the fact that the "existing" situation is in violation of  
18 the 1998 Mitigation Agreement; the same Mitigation Agreement the County claims will be  
19 incorporated into the mitigation measures for the Project.

20 60. The Final EIR continued the error of the Draft EIR by simply giving credit to the  
21 applicant for all of the mitigation measures identified in the 1998 Agreement and discussed in  
22 the Project Description chapter. And yet, the Draft EIR goes on to accept that "[t]he existing  
23 warehouse is a reflective white surface that can produce local glare during daytime hours."  
24 (DEIR, p. 4.1-6.) In Response to comments, the County indicated that it will not be enforcing  
25 the mitigation measures required in the 1998 Agreement for "existing" structures on the site.  
26 There is no explanation as to why this is the case, except for the statement that enforcement of  
27 the 1998 Agreement is "beyond the scope of the project." (Final EIR, p. 3-8.)  
28

1           61.     The 1998 Agreement is a separate, ongoing, enforceable agreement, and the  
2 County's choice to forego enforcement is just that, a choice. The failure to enforce is not an  
3 existing "baseline condition."

4           **B.     Air quality impacts**

5           62.     Beginning with the Draft EIR, the entire air quality analysis, including analysis of  
6 greenhouse gas emissions, was so deeply flawed that it was difficult to present discussion in  
7 comments on the Draft EIR. Autumn Wind Associates provided an expert analysis of the air  
8 quality sections in the Draft EIR, and found that the basic inputs and assumptions had been  
9 heavily manipulated to "reduce" the apparent level of impact.

10          63.     In response to comments on the Draft EIR, the County prepared a revised  
11 emissions analysis. The revised analysis did not remedy the errors.

12          64.     In the Draft EIR, the Project appeared to have a minimal impact on air quality, as  
13 the Executive Summary in the Draft EIR concludes that all air quality impacts are less than  
14 significant, except for the increased cancer risk for the people living in the caretaker's  
15 residence. (Draft EIR, p. 2-5.) This seemed surprising in light of the tremendous number of  
16 truck trips that will result from operation of the Project.

17          65.     Rather than use the methodology and inputs that are the standard of the industry  
18 for air quality analysis, and rather than including *all* of the truck traffic that the Project will  
19 generate, the County modified the inputs, misstating the types of truck traffic as well as  
20 modifying the standard assumptions for General Heavy Industrial analyses in such a way that  
21 the conclusions fall below thresholds of significance.

22          66.     The County acknowledged that the Project use is General Heavy Industrial.  
23 (Draft EIR, Appendix M, pp. 8-11.) Appendix M to the Draft EIR identified a trip rate applied  
24 to the General Industrial land use type, but at numerous locations, the "General Light Industry"  
25 land use had been substituted without explanation. Further, standard trip rate values had been  
26 overridden for the DEIR analysis, also without explanation. The arbitrary deviation from  
27 standard, industry-accepted methodology was not supported by substantial evidence, and the  
28 Draft EIR sited to none.

1           67.     The Autumn Winds comment letter pointed out to the County that the Project will  
2 generate many more trips than those considered in the Draft EIR and that the standard fleet mix  
3 had been so heavily modified, leaving out the heaviest vehicles, it rendered the conclusions  
4 invalid.

5           68.     In response to comments, the Final EIR included substantial emissions input-  
6 related changes, but the changes did not remedy the errors of the Draft EIR. Emissions remain  
7 underestimated for CAP and GHG pollutants, and the screening-level Health Risk Assessment  
8 (“HRA”) conducted for the DEIR and carried through *unrevised* to the Final EIR now reflects  
9 substantially underestimated health risks.

10          69.     In the Final EIR, the County also has abandoned any threshold of significance for  
11 CAP emissions from mobile sources. The County admits that the revised modeling reveals  
12 significantly increased emissions from mobile sources, but declines to use the threshold of  
13 significance that was applied to these emissions in the Draft EIR, claiming “Siskiyou County is  
14 in attainment for all CAP’s, [and] numerical thresholds have not been established for mobile  
15 emissions.” (Final EIR, p. 3-24.) In other words, the County applied the Rule 6.1 threshold to  
16 *all* Project CAP emissions in the Draft EIR, but when the revised modeling revealed that the  
17 mobile emissions would exceed this threshold, the County abandoned it and now claims that  
18 there is no applicable threshold. A lead agency may not analyze an impact without using a  
19 threshold of significance, and the fact that another agency has not established a threshold does  
20 not excuse the County from this requirement.

21          70.     The revised modeling included in the Final EIR is as deeply flawed as the original  
22 effort prepared for the Draft EIR. The County continued to modify the carefully developed  
23 fleet mix, and provides little in the way of explanation. No substantial evidence is cited by the  
24 County to explain the changes in the fleet mix, particularly the decision to remove heavy-  
25 heavy-duty trucks from the General Light Industry category under which the Project is  
26 covered. The Project’s mobile source emissions continue to be underestimated.

27          71.     The Health Risk Assessment (“HRA”) fails to meet CEQA’s standards as well.  
28 The revised modeling in the Final EIR shows increased truck trips and an increased proportion

1 of heavy-heavy trucks (that, relatively, emit the most diesel particulate matter in the fleet mix),  
2 with increasing mobile source emissions (except for CO, which decreased slightly). While the  
3 Final EIR recognizes the increase in criteria air pollutants that will result, it does not include a  
4 correlative increase in diesel particulate matter, relevant to health risks, into the original  
5 HRA's findings. Those findings were based on 100 "heavy duty" trucks. The Final EIR  
6 analysis shows 103, but with a higher fraction of the heavy-heavy's, and PM2.5 emissions  
7 have increased.

8 72. The County failed to run the screening level HRA with the new mobile source  
9 information, and as a result, the HRA is inaccurate. Emissions estimated in the Final EIR's  
10 revised Air Quality element have increased substantially over what was used in the Draft EIR  
11 to model the project's health risks.

12 73. With the Final EIR emissions data, modeling was been conducted by Dr. Andrew  
13 Gray of Gray Sky Solutions, and the increase in DPM-containing PM2.5 will cause the  
14 project's maximum cancer risk for the most at-risk residents to exceed the 10/million increased  
15 cancer risk threshold of significance, rendering the Final EIR's determination of a  
16 less-than-significant risk invalid. The County refutes these conclusions, but the process of  
17 running a new HRA with the new emissions data was required.

18 74. The Final EIR also failed to remedy other problems with the air quality analysis.  
19 For example, the use of "urban" trip lengths in the CalEEMod modeling remains inappropriate.  
20 Also, the abandonment of any threshold of significance for mobile sources of CAP emissions  
21 is not consistent with the law.

### 22 C. Greenhouse Gas Emissions

23 75. The greenhouse gas and climate change impacts sections of the EIR rely upon  
24 Appendix M, discussed in detail above, as well as the revised emissions data included in the  
25 Final EIR, and that analysis is so inaccurate that it is of very little use in terms of providing  
26 support for any conclusions regarding GHG emissions.

27 76. Also omitted from the emissions analysis is any consideration of CO<sub>2</sub> emissions  
28 that will occur as a direct result of the Project's consumption of materials used for making

1 bottles. The Project will produce single-use polyethylene terephthalate (“PET”) bottles for its  
2 products. (Draft EIR, p. 3-9.) The bottles will be molded on site using “preforms.” (*Id.*)  
3 There is no discussion of how many bottles will be produced, nor any consideration of the  
4 GHG emissions associated with making the preforms. The manufacture of one ton of PET  
5 produces 3 tons of CO<sub>2</sub>. This contribution to total GHG emissions must be included.

6 77. The GHG analysis also includes HVAC use in such a way that is not supported by  
7 any evidence. (Draft EIR, p. 4.6-13.) “The HVAC system was assumed to run two hours a  
8 day, 160 days annually, with four heating units.” There is no discussion of why the heating  
9 units would be used for only two hours per day, particularly in light of local cold winter  
10 conditions. There is also no mention of how much the air conditioning units will be used.  
11 Since teas will be brewed and boilers will be used, it is likely some cooling of the building will  
12 be required in the summer. GHG emissions from the AC system must be evaluated.

13 78. The Draft EIR properly determined that the Project’s GHG emissions would be a  
14 significant and unavoidable impact. (Draft EIR, p. 4.6-17.) Under CEQA, this determination  
15 gives rise to a legal obligation to impose all feasible measures to mitigate the impact. (CEQA  
16 Guidelines § 15126.4.) The DEIR fails to provide an adequate discussion of potential  
17 mitigation measures.

18 79. THE GHG emission analysis is also flawed by the fact that the EIR uses various  
19 “scenarios” to discuss potential emissions, and none of the scenarios take into account the fact  
20 that the County asserts that it has no authority to impose any limits on the production levels of  
21 the bottling facility. Thus, the GHG emissions resulting from the Project will not be 25,486  
22 metric tons (“MT”) of CO<sub>2</sub> per year, but could be something far greater. (See Draft EIR, p.  
23 4.6-16, Table 4.6-2.)

24 80. The Draft EIR lists a menu of mitigation measures that could be used “to achieve  
25 a net reduction of 25,486 MT of CO<sub>2</sub> annually.” (Draft EIR, p. 4.6-18.) Possibly some solar  
26 arrays, encourage employees to carpool, and then buy some offset credits from the carbon  
27 registry. (*Ibid.*) This menu of items is also proposed in the context of the fact that there is no  
28 upper limit on production at the Plant, the faulty air emissions study contained in Appendix M,

1 not to mention the fact that it assumes a credit for the Project recycling a percentage of its  
2 waste stream, without a clear explanation of how that will occur.

3 81. Finally, the Draft EIR errs in jumping to the conclusion that the Project's impacts  
4 related to climate change are significant and unavoidable, without conducting the analysis of  
5 *why* this is the case. (*Keep Berkeley Jets Over the Bay Com. V. Board of Port Commissioners*  
6 (2001) 91 Cal.App.4<sup>th</sup> 1344, 1371.) The Draft EIR states that the Project is necessary to allow  
7 Crystal Geysers to meet the vaguely described "increasing market demand."

8 82. In response to comments, the County continued on the path of simply making the  
9 finding that it is a significant and unavoidable impact, and does not consider additional  
10 mitigation measures. (Final EIR, p. 3-24.) "As shown in Table 4.6-2 of the Final EIR, the  
11 estimates of GHG emissions with the changes to the revised project assumptions increased  
12 from 35,486 metric tons (MT) of carbon dioxide equivalent (CO<sub>2</sub>e) per year to 61,281 MT of  
13 CO<sub>2</sub>e per year. As a result, Mitigation Measure 4.6-1 within the Final EIR has been revised to  
14 require an equal increase in the amount of off-set mitigation required; thus after mitigation, the  
15 severity of the environmental effect does not change between the Draft EIR and the Final  
16 EIR." (*Id.*) Thus, the revised analysis in the Final EIR shows that the Project will have nearly  
17 twice the level of GHG emissions as stated in the Draft EIR, and yet the County continues to  
18 avoid the consideration and adoption of additional mitigation measures. (See Final EIR, pp. 3-  
19 12 and 3-17.) This violates CEQA's requirements.

20 **D. Noise impacts**

21 83. The EIR fails to analyze noise impacts, and also fails to disclose information  
22 regarding noise impacts to the public and the decision makers. The Final EIR analysis picks and  
23 chooses from data in the Draft EIR and from the revised noise study presented with the Final  
24 EIR. The EIR uses noise thresholds that have been superseded and are *not* the standard for the  
25 industry. The County intentionally used a residence 80 feet from the railroad track to develop a  
26 "baseline" and compounded the errors in the noise analysis for leaving out a sensitive receptor.

27 ///

28 ///

1           84.     The residence at 333 Raspberry Way was left out of the study, despite the fact that  
2 it is directly across the street from the project and the nearest sensitive receptor to the HVAC  
3 equipment and boiler vents in the front of the bottling plant.

4           85.     Rather than correcting the errors contained in the Draft EIR's analysis, the Final  
5 EIR includes additional errors in methodology as well as considerable misinformation. The  
6 County's conclusions regarding the noise impacts of the Project are not supported by  
7 substantial evidence.

8           86.     The thresholds used in the EIR to determine incremental significance for all  
9 project noise sources are out-of-date and inappropriate for industrial noise sources. Comments  
10 submitted to the County by noise experts and others pointed out this flaw in the methodology.  
11 Further, in the revised study for the Final EIR, the County chose to use a residence located  
12 approximately 80 feet from the railroad tracks to develop a "new" noise baseline. (See Final  
13 EIR, p. 3-44.) Site 4 is used by the County to justify an increase in the baseline noise level in  
14 order to mask the noise impacts of the Project.

15          87.     The responses to comments dismiss concerns about exceedance of noise  
16 standards, claiming that a 1-4 dB exceedance is minor. Even a 1 dB increase in 24-hour levels  
17 represents a potentially significant impact to local sensitive receptors that may require  
18 mitigation. The evidence in the record does not support the Final EIR's conclusions regarding  
19 noise impacts.

20          88.     With respect to noise mitigation, the EIR allows for a choice between requiring  
21 quieter equipment or shielding. The use of both measures would provide the greatest  
22 mitigation, and unless there is substantial evidence to support the conclusion that employing  
23 both measures would be infeasible, then both must be required of the applicant.

24           **E.     Hazards and hazardous materials**

25          89.     The County failed to require an adequate level of analysis of potential  
26 contamination at the Project site. The Final EIR states as follows: "A Phase I ESA is  
27 generally considered the first step in the process of environmental due diligence and does not  
28 include the actual sampling of soil, air, groundwater, and/or building materials. If the Phase I

1 ESA determines that a site may be contaminated, a Phase II ESA may be conducted.” (Final  
2 EIR, p. 4.7-2.) In response to comments, the County acknowledges that some of the  
3 contaminated portions of the Project site required soil removal and there is some question  
4 about the records supporting the conclusion that the removal actually occurred. (Final EIR, p.  
5 3-196.) The fact that there are not conclusive records regarding the removal of the  
6 contaminants indicates that a Phase II ESA is required, at the very least. The vague support for  
7 the County’s conclusion that the material was removed does not constitute substantial  
8 evidence.

9 **F. Impacts to hydrology**

10 90. The Project’s impacts to groundwater have not been adequately disclosed and  
11 analyzed in the EIR. The EIR fails to adequately address potential impacts to nearby wells.  
12 The analysis falls short with respect to analyzing impacts to groundwater levels as well as  
13 groundwater quality.

14 91. The EIR fails to disclose with sufficient detail the chemicals that will be used at  
15 the bottling plant as well as the impacts that will result to groundwater.

16 92. Many comments from local residents were submitted to the County regarding the  
17 impacts to domestic wells during the time the Plant was operating between approximately 2000  
18 and 2010. In response to comments, the County claims that the evidence submitted by  
19 commenters is “anecdotal.” (Final EIR, p. 3-35, 3-107, 3-204 and 3-251.) Personal  
20 observations may qualify as substantial evidence, and in this case, the observations are based  
21 upon facts and the County may not dismiss the commenters’ concerns on the ground that some  
22 of the evidence submitted is based upon non-expert observations.

23 93. The fact is that operation of the Plant impacts neighborhood wells, and the County  
24 and its experts have done everything possible to ignore this evidence, including making  
25 assumptions about future pumping levels without substantial evidence to support the  
26 assumption and in conjunction with the claim that the County has no authority to limit  
27 pumping levels. The personal observations of Project neighbors are substantial evidence, and  
28 the County’s disregard of this information was an abuse of discretion.

1           94.     In addition to the failure to take into account substantial evidence of potentially  
2 significant impacts to groundwater, the County also failed to conduct an adequate investigation  
3 into potential impacts. The Final EIR gives no adequate response to the suggestion that water  
4 flow patterns may well be far more complicated than the simple model relied upon and that  
5 direct testing needs to be done. (See Final EIR, pp. 3-362 to 3-364.) Furthermore, there is no  
6 proposed mitigation concerning what to do if neighboring wells are impacted by the Project.

7           95.     The Final EIR claims that Crystal Geysers's pumping with two production lines  
8 would amount to only 28% of the flow rate in the aquifer below the extraction well for the  
9 Project (known as DEX-6). That flow rate (and its direction) is, in fact, not well known. Its  
10 calculation is not based on known data and some important data was disregarded by the  
11 County. Based on the evidence in the record, the actual flow rate could be much less than  
12 assumed. Moreover, even assuming the unsupported conclusion that the Project will cause 28%  
13 depletion of the groundwater, that level of depletion could cause significant impacts to  
14 neighboring wells.

15           96.     With respect to potential water quality impacts, the Planning Commission failed  
16 to discuss which wastewater treatment option it was approving when it approved the Project.  
17 The Findings contain no mention of which option was approved. The Final EIR and Response  
18 to Comments (Number 16, page 3-17; Comment P25-3, page 3-116; Comment P35-14, page 3-  
19 143; Comment P36-66, page 3-160, Comment P36-235, page 202; Comment P139-2, page 3-  
20 376) state: "The initial wastewater treatment option will be selected prior to project approval."  
21 The Planning Commission failed to deliver on this commitment relied upon by the County in  
22 its responses to comments. Similarly, the Board of Supervisors ignored this commitment and  
23 failed to identify a wastewater treatment option.

24           97.     According to City comments, the only wastewater treatment option that is  
25 acceptable to the City is Option 1, with all flows going the City Wastewater Treatment Plan  
26 ("WWTP"). The City, as a responsible agency, will now be faced with a Project approval that  
27 fails to identify which wastewater treatment option has been approved, despite the fact that the  
28 City is the agency that will be providing wastewater treatment services.

1           98. In addition to the City's request that Option 1 be included in Project approval, the  
2 California Regional Water Quality Control Board submitted a letter to the County regarding  
3 the Project on September 18, 2017, stating that it strongly encouraged the County to  
4 recommend that Crystal Geysers' wastewater be sent to the City's WWTP to the extent  
5 capacity is available, rather than to the onsite leachfield. The Planning Commission ignored  
6 this issue and failed to select the wastewater treatment option before project approval as was  
7 promised in the County's response to comments, and so did the Board of Supervisors.

8           99. In addition to the failure to identify the wastewater treatment option, the County  
9 ignored many comments submitted by members of the public and experts regarding wastewater  
10 constituents that were completely ignored in the analysis. Many substances that will be  
11 contained in Project wastewater and several of these substances were ignored in the EIR, or not  
12 sufficiently analyzed. Some examples of such constituents are: refrigerant (tetrafluoroethane);  
13 halogenated organic compounds; and cleaning agents.

#### 14           **G. Lighting Impacts**

15           100. Lighting of loading areas on the East side of the plant is never described in the  
16 EIR. The entire outdoor lighting plan must be supplied in order to ascertain the significance of  
17 nighttime lighting. The lighting plan described in Appendix F or in Section 3.5.5 is totally  
18 inadequate, showing nothing of lighting locations and light distribution.

19           101. Comments were submitted stating that the nighttime illumination of all eight  
20 loading docks in itself constitutes a significant lighting increase over current conditions, but the  
21 report mentions the improvements of the amount of light cast off site would be minimized and  
22 not substantially increased over 2013 conditions (security lighting only). The EIR failed to  
23 quantify this or disclose the methods used to determine this assertion.

24           102. In response to these comments, the County acknowledged that a complete lighting  
25 plan has not been provided, but then goes on to conclude that it is a less than significant impact  
26 "based on the design and specifications of the proposed lighting plan and lighting  
27 improvements." (FEIR, p. 3-8.) Such a conclusion is not possible without obtaining and  
28

1 analyzing all of the relevant information, and the conclusion is not based upon substantial  
2 evidence.

### 3 **H. Impacts to Tribal Cultural Resources**

4 103. During the initial stages of the AB 52 consultation process, the County  
5 acknowledged the Tribal Cultural Resources identified by the Tribe, but the County failed to  
6 consult with the Tribe regarding the significance of any adverse effects to these resources  
7 because the County prematurely terminated the consultation process.

### 8 **VI. The Findings are not based upon substantial evidence**

9 104. The findings for the Statement of Overriding Considerations (“SOC”) are not  
10 supported by substantial evidence. The findings of fact and the CEQA findings are similarly  
11 flawed, without substantial evidence to support the conclusions.

12 105. In each of the areas discussed in this Petition, and in areas identified in various  
13 comments submitted to the County on the EIR, there is not substantial evidence to support the  
14 conclusions in the document. Further, below are examples of flaws in the findings:

- 15 • For impact areas where the EIR did not identify mitigation measures, the County  
16 simply did not make any findings. (See Findings and Facts in Support of  
17 Findings [“Findings”], p. 4 for Aesthetics; p. 28 for Hydrology and Water  
18 Quality; and p. 29 for Land Use.)
- 19 • The Air Quality Findings include all of the errors in the calculations, the improper  
20 abandonment of the threshold of significance, and the outdated HRA, and so are  
21 faulty. (Findings, pp. 4-6.) Further, Appellants’ expert, Dr. Gray, used the  
22 updated emissions data from the FEIR and ran a new HRA, providing clear  
23 evidence that the health risk impacts of the Project *are* significant.
- 24 • The GHG analysis and findings are flawed for the same reasons. (Findings, pp.  
25 24-27.)
- 26 • The Findings conclude that no contaminated soils exist on the project site, and as  
27 noted above, the evidence is uncertain and does not support this conclusion.  
28 (Findings, p. 28.)

- 1 • Particularly alarming, substantial evidence does not support the finding that there  
2 is sufficient water supply for the project. In fact, there is no finding at all on the  
3 question of water supply. (Findings, p. 28 [“None.”])
- 4 • The Findings regarding noise impacts carry through the errors in the noise studies,  
5 the failure to include the nearest sensitive receptor and other flaws discussed  
6 above, and so they are not based upon substantial evidence. (Findings, pp. 29-  
7 35.)
- 8 • The Findings conclude that the No Project Alternative would not meet *any* of the  
9 project objectives, but fails to discuss whether or not Crystal Geysers could be  
10 competitive and meet market demand with the expansion of another of its  
11 facilities or with an off-site option. (Findings, p. 48.)
- 12 • The SOC inaccurately finds that the project will have overriding economic  
13 benefits simply because the project *may* create up to 60 jobs over a period of  
14 several years at the bottling plant. (Findings, p. 51.) There is no evidence cited,  
15 and the economic studies prepared for Crystal Geysers fail to take into account the  
16 context (whether 60 jobs is significant), and it also fails to take into account the  
17 large volume of groundwater that will strain the sewer treatment capacity and  
18 impact the public, the groundwater impacts associated with past plant operation,  
19 and the reduction in property values as a result of the noise, traffic, and aesthetic  
20 impacts. The Findings are a bare bones conclusion without citation or discussion  
21 of any substantial evidence.
- 22 • Finally, the SOC includes a statement that the project’s impacts are mitigated and  
23 that is an overriding consideration. (Findings, p. 51.) This is not an overriding  
24 consideration, it is a requirement of CEQA. But for the proposed project, the  
25 mitigation measures would not be necessary. This SOC makes no sense.

26 **VII. Other CEQA violations:**

27 106. Because the County improperly described the CEQA “project” as something other  
28 than the caretaker’s residence Permit being considered the public and decision makers were

1 misled by the EIR, the County improperly acted as the lead agency for the “project”, the  
2 mitigation measures included in the EIR are unenforceable, and every impact analysis based  
3 upon an assumption of a particular level of production at the Plant is unreliable because the  
4 County claims to have no authority to limit production in any way.

5 107. Respondents inappropriately deferred the performance of necessary  
6 investigations, studies or inquiry with respect to the development of mitigation measures and  
7 provided no performance standards, criteria or specific guidance with respect to future studies  
8 used to develop mitigation measures. Much of the deferral resulted from a reliance on the  
9 notion that responsible agencies would conduct necessary analysis in the future, and hopefully  
10 develop mitigation measures. This deferral violates CEQA.

11 108. CEQA requires that the County take into consideration this inconsistency with  
12 applicable general plans, and this is a significant impact under CEQA and must be mitigated,  
13 and alternatives to the Project as proposed must be considered in order to reduce the impacts.  
14 In the preparation of the EIR for the Project, the County failed to consider the conflicts with  
15 the applicable General Plans as potentially significant impacts.

16 109. As a result of Respondents’ failure to comply with the procedures required by  
17 CEQA and the CEQA Guidelines, a preemptory writ of mandate must issue ordering  
18 Respondents to set aside its environmental findings and the related decision, and directing  
19 Respondents to comply with the procedures mandated by CEQA and the CEQA Guidelines  
20 before acting on any development proposal under the Project.

21 **SECOND CAUSE OF ACTION**

22 **Violation of General Plan Laws - Government Code §§ 65300 et seq.;**

23 **Code of Civil Procedure 1085**

24 110. Petitioners reallege and incorporate by reference paragraphs 1 through 109.

25 111. Respondent County of Siskiyou must ensure that the Project approval is  
26 consistent with the statement of policies in the County General Plan and any other applicable  
27 planning document.  
28

1 112. As discussed in detail above and in letters submitted by commenters during the  
2 administrative review process, the Project will not be consistent with the surrounding land uses  
3 and will be harmful to the citizens of both the County and the City, in violation of their  
4 respective General Plans.

5 113. CEQA requires that the County take into consideration this inconsistency with  
6 applicable general plans, and this is a significant impact under CEQA and must be mitigated,  
7 and alternatives to the Project as proposed must be considered in order to reduce the impacts.

8 114. The Final EIR also found that the Project will result in noise impacts to at least  
9 one residence that conflicts with the General Plan noise standards and that mitigation of this  
10 impact is “infeasible” and so it would remain significant and unavoidable. There are  
11 mitigation measures that could be considered, including a reduction in the size of the plant in  
12 order to reduce traffic and its associated noise. Failing to disclose this land use conflict is a  
13 violation of CEQA on its own, and it is also a violation of the State Planning Laws. The  
14 County may not approve a project that violates a general plan policy that is fundamental,  
15 mandatory, and clear. The Project violates a clear, mandatory noise standard.

16 115. The County may not simply note the “unavoidable” impact and move on. The  
17 Project is inconsistent with the surrounding community and this must be disclosed and  
18 modification of the Project proposal must be undertaken in order to become consistent with the  
19 applicable General Plans.

20 116. In response to comments regarding General Plan consistency, the County  
21 provided a Master Response so vague that it does not address any of the concerns raised.  
22 (Final EIR, p. 3-42.) The Project will not be consistent with the surrounding land uses and will  
23 be harmful to the citizens of both the County and the City, in violation of their respective  
24 General Plans.

25 117. The Final EIR did not even attempt to remedy the shortcomings of the Draft EIR  
26 with respect to General Plan consistency. For example, at page 2 of the proposed Findings, it  
27 is noted that Policy 41.3(c) applies, providing that “[a]ll heavy commercial and heavy  
28 industrial uses should be located away from areas clearly committed to residential uses.” The

1 Findings do not even address this Policy, but merely conclude that there is no woodland  
2 potential where the proposed caretaker's residence will be located. (Findings, p. 2.)

3 118. Employing the continued fiction regarding the Project merely consisting of a  
4 caretaker's residence, the proposed Findings go on to apply Policy 41.3(e), concluding that the  
5 caretaker's residence is compatible with surrounding residential uses, ignoring the remainder of  
6 the Project and its industrial activities. (Findings, p. 2.) Policy 41.6 is applied in a similar  
7 manner. (Findings, p. 3.) The Findings contain a series of unsupported conclusions regarding  
8 consistency with General Plan Policies. The Project is inconsistent with the Siskiyou County  
9 General Plan and approval would violate the State Planning and Zoning Law

10 119. Approval of the Project in violation of applicable General Plans and without the  
11 necessary mitigation measures was arbitrary, capricious, an abuse of discretion and a failure to  
12 proceed by law.

13 120. Because the Project is inconsistent with the Siskiyou County General Plan and the  
14 City of Mount Shasta General Plan, Respondents' approval of the Project violated State  
15 Planning and Zoning Law and must be set aside.

16 **PRAYER**

17 Wherefore, Petitioners respectfully request the following relief and entry of judgment as  
18 follows:

19 1. For alternative and peremptory writs of mandate directing Respondents to vacate  
20 and set aside the certification of the EIR and approval of the Project and to withdraw the  
21 Notice of Determination for the Project;

22 2. For alternative and peremptory writs of mandate directing the County to comply  
23 with CEQA, the CEQA Guidelines, and the State Planning and Zoning Law, and to take any  
24 other action required by Public Resources Code section 21168.9 or as otherwise required by  
25 law;

26 3. For a stay and preliminary and permanent injunction restraining County and its  
27 agents, employees, officers and representatives from undertaking any activity to implement the  
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Project in any way pending full compliance with CEQA, the CEQA Guidelines, and the State Planning and Zoning Law;

4. For a declaration that Respondents' actions in approving the Project violated CEQA and the State Planning and Zoning Law as set forth above;

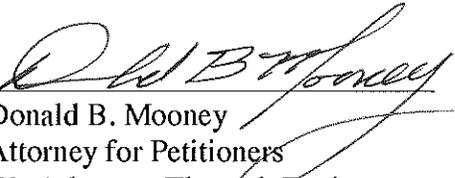
5. For Petitioners' attorneys' fees under Code of Civil Procedure section 1021.5 and other applicable authority;

6. Costs of suit; and

7. Such other and further relief as the Court deems just and proper.

DATED: January 9, 2018

LAW OFFICES OF DONALD B. MOONEY

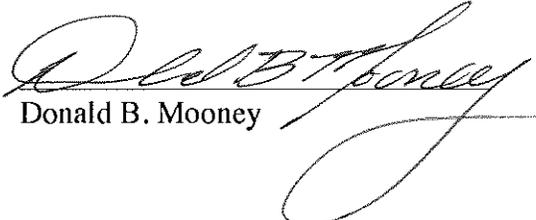
By   
Donald B. Mooney  
Attorney for Petitioners  
We Advocate Through Environmental Review  
and Winnemem Wintu Tribe

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**VERIFICATION**

I am the attorney for We Advocate Through Environmental Review and Winnemem Wintu Tribe which are both located outside the County of Yolo, State of California, where I have my office. For that reason, I make this verification for and on their behalf pursuant to the California Code of Civil Procedure section 446. I have read the foregoing Verified Petition for Writ of Mandate and know its contents. The matters stated in this Verified Petition for Writ of Mandate are true of my own knowledge except those matters stated on information and belief, and as to those matters I believe them to be true.

I declare under penalty of perjury that the above is true and correct. Executed this 9th day of January, 2018, at Davis, California.

  
Donald B. Mooney

**EXHIBIT A**

**EXHIBIT A**

# LAW OFFICES OF DONALD B. MOONEY

DONALD B. MOONEY

129 C Street, Suite 2  
Davis, California 95616  
Telephone (530) 758-2377  
Facsimile (530) 758-7169  
dbmooney@dcn.org

January 9, 2018

**VIA FEDERAL EXPRESS,  
ELECTRONIC MAIL AND  
FACSIMILE (530.841-4110)**  
colleen@sisqvotes.org

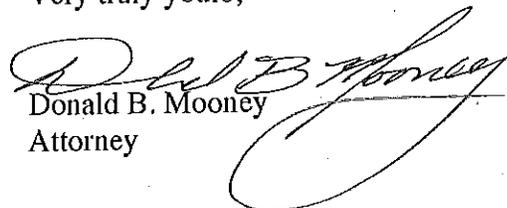
Colleen Setzer  
Clerk of the Board  
County of Siskiyou  
510 North Main Street  
Yreka, CA 96097

**Re: NOTICE OF INTENT TO FILE CEQA PETITION**

Dear Clerk of the Board of Supervisors:

Please take notice, under Public Resources Code section 21167.5, that We Advocate Through Environmental Review ("WATER") and Winnemem Wintu Tribe (collectively "Petitioners") intend to file a Petition for Writ of Mandate in Siskiyou County Superior Court under the provisions of the California Environmental Quality Act ("CEQA"), Public Resources Code, section 21000 *et seq.* against the County of Siskiyou and the Siskiyou County Board of Supervisors. The Petition for Writ of Mandate will challenge the December 12, 2017, approval of the use permit for a caretaker's residence at 210 Ski Village Drive, Mt. Shasta, California (APN 037-140-090), Permit UP-16-03 ("Permit"); and certification of the Environmental Impact Report ("EIR") for the Permit (SCH# 2016062056). The Petition for Writ of Mandate will request that the court direct the County and the Board of Supervisors to vacate and rescind all Project approvals and direct the County to comply with CEQA. Additionally, the Petition will seek Petitioners' costs and attorney's fees associated with this action.

Very truly yours,

  
Donald B. Mooney  
Attorney

**PROOF OF SERVICE**

I am employed in the County of Yolo; my business address is 129 C Street, Suite 2 Davis, California; I am over the age of 18 years and not a party to the foregoing action. On January 9, 2018, I served a true and correct copy of as follows:

**Notice of Intent to File CEQA Petition  
Public Resources Code section 21167.5**

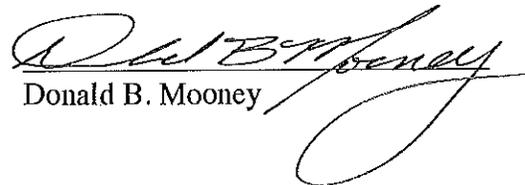
     (by mail) on all parties in said action listed below, in accordance with Code of Civil Procedure §1013a(3), by placing a true copy thereof enclosed in a sealed envelope in a United States mailbox in Davis, California.

  X   (by electronic mail) to the person at the address set forth below:

  X   (by facsimile transmission) and via Federal Express to the person at the address and phone number set forth below:

Colleen Setzer  
Clerk of the Board  
County of Siskiyou  
510 North Main Street  
Yreka, CA 96097  
[colleen@sisqvotes.org](mailto:colleen@sisqvotes.org)  
530-841-4110

I declare under penalty of perjury that the foregoing is true and correct. Executed January 9, 2018, at Davis, California.

  
Donald B. Mooney

LAW OFFICES OF DONALD B. MOONEY

DONALD B. MOONEY

129 C Street, Suite 2  
Davis, California 95616  
Telephone (530) 758-2377  
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dbmooney@dcn.org

January 9, 2018

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FACSIMILE (530.841-4110)**  
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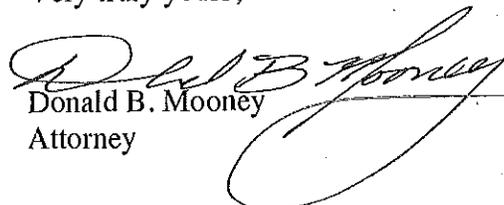
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Very truly yours,

  
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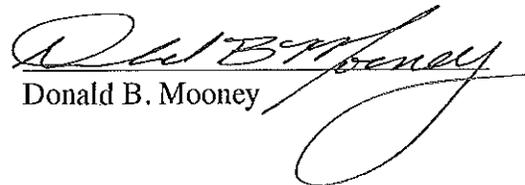
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  X   (by electronic mail) to the person at the address set forth below:

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510 North Main Street  
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I declare under penalty of perjury that the foregoing is true and correct. Executed January 9, 2018, at Davis, California.

  
Donald B. Mooney